Leicester City Council

Specialist Integrated Domestic Violence Services in Leicester City

Part Three

Specification



March 2012

3 Specifications

•	Lot/Service	 LOT 1: Domestic Violence Family Service
• Lead	Commissioner	Leicester City Council
•	Period	• 1 st August 2012 – 31 st March 2015

1. BRIEF SUMMARY OF SERVICES

To provide support to children and young people aged 0-19 affected by domestic violence (current or past) through one to one and group activity. To prioritise children of victims assessed as high risk of homicide or serious injury. To engage and support young people experiencing domestic violence in their intimate relationships and to support those young people using violence in their relationships due to previous exposure to domestic violence. To engage and support women in pregnancy and to improve positive parenting capacity for parents and carers.

2. BACKGROUND AND CONTEXT OF SERVICE

Many of those who experience domestic violence have children or are pregnant. Research indicates that for many women domestic violence can begin in pregnancy. There have also been a number of serious case reviews involving babies under one and domestic violence. Many teenagers report experiencing sexual violence and domestic violence in their dating relationships. Nearly 200 children were known to be 'involved' in Multi-Agency Risk Assessment Conferences (MARAC) for victims at high risk of homicide or serious injury during 2010-11.

Parents can need support to rebuild their parenting relationship once free from domestic violence and can also benefit from support to acknowledge the impact of the domestic violence on the lives of their children (both abusing and non-abusing parent). There can be a number of issues impacting on parenting at the same time, including problematic substance use and poor mental health. The earlier support is received, the more effective it can be.

There is a local need to have specialist services for those children and young people who have experienced domestic violence and to support local practitioners from other services in the identification and appropriate response to those families affected by domestic violence. Evidence suggests that concurrent work with perpetrators, victims and their children can be safely managed through sound inter-agency collaboration.

3. SPECIFIC AIMS AND OBJECTIVES OF THE SERVICE

Aim: To provide spaces for the voices of children and young people affected by domestic violence to be heard. To promote and develop healthy relationships and to improve the educational attainment of children and young people by engaging with families who have experienced domestic violence

Objectives:

To provide individual and group support to children and young people affected by

- domestic violence, including specific interventions for those using violence
- To provide individual and group support to parents and carers affected by domestic violence
- To engage with health and other family practitioners
- To provide awareness and training support to teachers and others working with children, young people and parents on domestic violence and sexual violence, including female genital mutilation, honour based violence and forced marriage

4. STRATEGIC AIMS AND PRIORITIES

<u>Note</u>: The service provider will not be responsible for reporting progress against the priorities and indicators below. The performance measures described in Section 8 below will be used as indicators of overall 'direction of travel', and as specific measures of service effectiveness.

Link to corporate priorities	
Corporate Plan 2011/12	Make Leicester a centre for excellence
	Improving children's lives
	Reducing inequalities
	Reducing health inequalities
	Improving the economy
Children and Young People's Plan 2009-14	Priority 1: Safeguard and Promote Welfare of all vulnerable children and young people
	Priority 2: Improve children's health and reduce the gap between the most and least deprived
	 Priority 3 Raise achievement in Leicester to national averages and higher, and narrow the gap between the lowest achievers and other children.
	Priority 4 Develop an integrated children's workforce that 'thinks family' and intervenes early to narrow the gap between vulnerable and other children.
	Priority 6 Improve outcomes for particularly vulnerable groups of children and young people: looked after Children, children and young people with special educational needs/learning difficulties and/or disabilities, young offenders and children and young people who are carers for others
Homelessness Strategy	To prevent homelessness and to tackle the wider causes of homelessness
	To secure accommodation for homeless people across a range of tenures and to manage and reduce the use of temporary accommodation
Parenting Strategy	To ensure that all parents are able to receive the information, services and support that will help them to care for their children and equipping them with the skills they need to ensure that their children have the best possible life.

	chances and are healthy and safe	
Leicester Inter-Agency	All	
Domestic Violence Strategy		
Performance Indicators		

- Reduce repeat presentations at MARAC within 12 month period
- People moving on in a planned way
- People establishing/ maintaining independent living
- Improve outcomes for particular vulnerable groups of children and young people around social, emotional and behavioural difficulties

5. SERVICES AND ACTIVITIES TO BE DELIVERED

We welcome innovation in the methods for providing this service. Whilst allowing for innovative ways to deliver this service, activity must include:

Referral:

- Self and agency referral
- Adoption of unique reference code to each child or young person, to follow through all contact
- Completion of DASH assessment for adult victim
- Adopt Barnados assessment for children and young people and domestic violence, or an appropriate equivalent
- Refer to the Domestic Violence Safe Home service and others as appropriate

Activities:

- Deliver one to one and group support for children and young people affected by domestic violence
- Deliver group programmes for young people using violence in their relationships based on the respect1 toolkit
- Deliver training and awareness sessions with local practitioners
- Offer healthy relationship sessions (around sexual and domestic violence) support and delivery in school and youth settings following established good practice
- Provide crèche facilities and respite activities (day trips for example) for children and young people living in either the community or supported accommodation
- Provide drop in sessions in local communities
- Safety planning for children and young people
- Support the victim and survivor service in the delivery of domestic violence support groups for adult survivors
- Support parents and carers to enhance their independent living and parenting skills

¹ Respect being in this instance the national charity working with domestic violence perpetrators

Service Delivery:

- Actively encourage school liaison and support
- Close joint work with other specialist domestic violence services in Leicester
- Complete framework for assessment of need for children and their families
- Appropriate safeguarding identification, alert and risk management systems
- Ensure holiday and out of hours/emergency service
- To include a degree of in house, non-english, language provision, relevant to local area
- Satisfaction questionnaires for children and young people
- In partnership with the perpetrator programme and the victim and survivor service
- Use of MODUS case management and Multi-Agency Risk Assessment Conference (MARAC) online referral system

6. TARGET GROUPS OR AREAS FOR THE SERVICE

The service is for anyone affected by domestic violence currently or intending to live or work in Leicester or supporting someone in that position. These individuals may or may not have children. 'Affected by domestic violence' includes those who have experienced domestic violence in the past or who are currently suffering from, fleeing or otherwise affected by domestic violence (as in friend, neighbour or family member, including concern about own behaviour). Domestic violence is not restricted to physical violence or criminal record and is defined as the:

'Misuse of power based on a range of control mechanisms which can include physical, sexual, psychological, social or economic abuse of an individual by a partner, ex-partner, carer or one or more family member aged 16 or over in an existing or previous domestic relationship. This is across age, gender, sexual orientation, religion or belief, ethnicity, disability, HIV status, class or location. This includes honour based violence, forced marriage and female genital mutilation.'

It is citywide, although there are historically higher and lower areas of reporting to Police, which may require different interventions.

The service needs to give specific regard to generally under- represented groups such as:

- Those aged over 60 years
- Male victims
- Those aged 16-25 years
- Those from black, minority ethnic and refugee communities
- Those with no recourse to public funds
- Those identifying as disabled
- Those identifying as Gay, Lesbian, Bisexual or Transgender
- Those whose preferred language may not be English

7. ENVIRONMENTAL SUSTAINABILITY, EQUALITIES AND OTHER IMPACTS

Those designing the service should be able to show consideration of:

- Reducing energy consumption
- Reducing emissions from transport
- Reducing waste
- Promoting local sourcing and employment
- Community cohesion
- Equality

8. PERFORMANCE MEASURES FOR THE SERVICE

Outcomes

Outcome	Target 2012-13	Target 2013-14	Supporting Evidence (examples of how this could be measured)		
Service users have greater understanding of impact of domestic violence on themselves and others	Baseline to be ascertainable by 31/3/13	% improvement to be negotiated	Intake, review and exit assessment		
Improved information sharing inter and intra-agency, including service users	Baseline to be ascertainable by 31/3/13	% improvement to be negotiated	360' appraisal		
Children and young people feel safe at home	80%	% improvement to be negotiated			
Improved attendance and performance in education	Baseline to be ascertainable by 31/3/13	% improvement to be negotiated	Education Welfare Data System Intake, review and exit assessment		
Children and young people engage in support	65%	% improvement to be negotiated			
Parents and carers engage in support	65%	% improvement to be negotiated			
Service users report healthier relationships	Baseline to be ascertainable by 31/3/13	% improvement to be negotiated			
There is a reduction in domestic violence	Baseline to be ascertainable by 31/3/13	% improvement to be negotiated			
Increased awareness of domestic violence locally amongst practitioners and the public	Baseline to be ascertainable by 31/3/13	% improvement to be negotiated			
Decrease in attitudes supportive of domestic violence	Baseline to be ascertainable by 31/3/13	% improvement to be negotiated			

Deposite feet meets as attitue		T	
Parents feel more positive	Baseline to	%	
about their parenting capacity	be	improvement	
	ascertainable	e to be	
	by 31/3/13	negotiated	
Children and young people are	_		
safer	Baseline to	%	
	be	improvement	
	ascertainable		
	by 31/3/13	negotiated	
Improved social, emotional	Baseline to	%	
and behavioural skills in	be	improvement	
children and young people	ascertainable	•	
affected by domestic violence	by 31/3/13	negotiated	
There is a clear re-integration	_		
plan for children and young	Can be	Improvement	
people affected by DV into	evidenced	to be	
universal services		negotiated	
Key Outputs			
Output		Target Number	Supporting
Cutput		'12-142	Evidence
Number of families referred to the	ne service		ZVIGOTIOO
Number of children and young p	eople in		
those families			
Number of repeat referrals			
Number of domestic violence gr			
completed (list type for example	recovery		
toolkit; freedom)	a completed		
Number of respect toolkit groups	s completed		
Number of people commencing	groups (with		
demographics)			
Number of people completing gi	oups (with		
demographics)	-		
Number of training & awareness			
delivered (and locations such as schools)			
Number of community events he	eid		
Number of one to one support h	ours		
delivered			
Number of CAFs (or equivalent) completed			
Number of inputs into multi-agency			
safeguarding meetings/reviews			
Number of cases opened			
·			
Number of cases closed			
Number of DASH assessments	completed		
Number of crèche hours provide	γd		

² To be proposed by tenderer in their submission, see section 6

Number of children and young people	
accessing service (detail by service element)	
Number of complaints received (and number	
resolved)	

9. Milestones		
Activity/Action	By when	Related Output/Outcome

In the tender submission, all potential providers are asked to produce a delivery plan with key milestones for when the outputs and outcomes will be achieved

10. Location/Availability/Accessibility of Service

The services should be provided in a manner which is accessible to anyone within Leicester. Location and accessibility should take the safety of staff, volunteers and service users into account. Availability should take into account knowledge around the 'golden hour' of intervention and suitable holiday and 'out of office' hours cover.

11. Partnership Arrangements

The service needs to work in close partnership with all of the domestic violence specialist services in the city and county, together with nationally recognised organisations with specialisms within domestic violence.

It is also key that positive working relationships are developed and sustained with other agencies, including:

- Social care and safeguarding, LCC (adults and children)
- Family support workers and childcare staff, LCC
- Police domestic abuse investigation officers, referral desk staff, MARAC Coordinator, LPU Sergeants
- Housing Options, LCC
- Housing Management, LCC
- Leicestershire & Rutland Probation Trust
- Public Health, LCC
- NHS Practitioners, particularly Health Visitors, Specialist Nurse for DV, Midwives and General Practitioners (GP)
- Family Intervention Projects
- Youth Offending Service, LCC
- Leicestershire Fire and Rescue Service
- Regional Equality & Diversity Partnership
- Her Majesty's Court and Tribunals Service
- Crown Prosecution Service
- Leicester Education Improvement Alliance

12. CONTRACT VALUE

1/8/12 – 31/3/13: £91,560 1/4/13 – 31/3/14: £126,900 1/4/14 – 31/3/15: £118,050

Total: £336,510

13. Timescales/Period of Contract

1st August 2012 – 31st March 2015.

14. MONITORING AND RECORDING ARRANGEMENTS			
What	Frequency	Arrangement	
Equality Report	Quarterly	Report to note demographics of staff team, volunteers and clients; live equality impact action plan detailing issues identified and actions taken to remedy. All protected characteristics to be monitored, as defined in Equality Act 2010	
Performance Report	Quarterly	Update on all outputs and outcomes against targets, including milestones and agreed data monitoring set that includes risk level and factors; demographics; co-morbidity factors; needs, work undertaken, referrals to duty and assessment CYPS, outcomes and referral patterns	
Finance Report	Quarterly	Detail on actual spend against projections and projections for subsequent quarter, with narrative to explain any diversion and any emerging issues	
Unannounced visit	Once in any 18 month period	Case file audit Access to staff and client files Access to service users with their permission	
Service User Accountability Report	Annually	To note all actions taken to secure service user involvement and feedback and any actions arising from this, to include any comments or complaints from service users	
360 degree appraisal	18 months	Questionnaire from contract officer to stakeholders, including staff and service users, to ask about effectiveness and overall quality of the service	

15. Quality Standards (see also section 4: Conditions of Contract)

- Training and support mechanisms for staff and volunteers
- Safe Network Standards, NSPCC 2012
- Rape Crisis National Service Standards 2012
- National Occupational Standards for Preventing and Tackling Domestic and Sexual Abuse (2009) Skills for Justice
- Emerging National Institute Clinical Excellence (NICE) guidelines relating to domestic violence (expected 2014)
- Service user accountability
- Voluntary and community organisations to be working or have attained PQASSO
- Information sharing agreement for domestic violence data (personal and aggregate)
- Inter-agency protocols (including Specialist Domestic Violence Court; Multi-Agency Risk Assessment Conference Operating Protocol; Independent Domestic Violence Advisor Protocol), including those currently in place and any others ratified by the Domestic Violence Delivery Group during the lifetime of the service
- Generic quality standards as laid out in the conditions of contract schedule 2

16. Commissioning Officer Details

Daxa Pancholi Head of Community Safety/ Partnership Manager 0116 252 8634

•	Lot/Service	 LOT 2: Domestic Violence Safe Home Service
• Lead	Commissioner	Leicester City Council
•	Period	• 1 st August 2012 – 31 st March 2015

1. BRIEF SUMMARY OF SERVICE

To support men and women with or without children who have experienced domestic violence with promptly attaining safe accommodation. This includes securing existing accommodation where appropriate and safe to do so, supporting those fleeing violence to secure a housing transfer or alternative safe temporary accommodation, including homeless applications where appropriate and also supporting prompt move on to future independent safe accommodation. It should be flexible to the needs of all and involve liaison with victim and survivor, family and perpetrator services to aid re-settlement and long-term housing stability and safety.

2. BACKGROUND AND CONTEXT OF SERVICE

A number of housing solutions need to be available to assist someone who has or is experiencing domestic violence to feel safe in their home. Refuge type accommodation, with support workers on site, where every resident has left a domestic violence situation, can be very positive. Victims of domestic violence may need housing assistance for a number of different situations including respite, emergency situations, planned separation, and to feel secure in their own home. Individual circumstances vary and accommodation solutions need to take into account pets, child or adult dependents, threat of being tracked, further attacks, isolation, education and employment commitments, older male children, and the desire for the perpetrator to be the one who leaves.

3. SPECIFIC AIMS AND OBJECTIVES OF THE SERVICE

Aim: To increase the number of adults and children who feel safe in their own home through providing a range of housing options to those who have experienced domestic violence.

Objectives:

- To engage families in considering the most appropriate accommodation options for their current need
- To support victims to secure their existing home and sustain independent living where appropriate
- To secure alternative safe accommodation where necessary that can meet individual need
- To consider perpetrator moves instead of victim moves, where appropriate
- To ensure timely move on from any temporary accommodation to sustainable independent living
- To assist parents and carers to meet the physical and emotional needs of their children whilst living in temporary accommodation

4. STRATEGIC AIMS AND PRIORITIES

Note: The service provider will not be responsible for reporting progress against the priorities and indicators below. The performance measures described in Section 8 below will be used as indicators of overall 'direction of travel', and as specific measures of service effectiveness.

Link to corporate priorities	
Corporate Plan 2011/12	 Make Leicester a centre for excellence Improving children's lives Reducing inequalities
	Reducing health inequalitiesImproving the economy
Children and Young People's Plan 2009-14	Priority 1: Safeguard and Promote Welfare of all vulnerable children and young people
	Priority 2: Improve children's health and reduce the gap between the most and least deprived
	 Priority 3 Raise achievement in Leicester to national averages and higher, and narrow the gap between the lowest achievers and other children.
	Priority 4 Develop an integrated children's workforce that 'thinks family' and intervenes early to narrow the gap between vulnerable and other children.
	Priority 6 Improve outcomes for particularly vulnerable groups of children and young people: looked after Children, children and young people with special educational needs/learning difficulties and/or disabilities, young offenders and children and young people who are carers for others
Homelessness Strategy	To prevent homelessness and to tackle the wider causes of homelessness
	To secure accommodation for homeless people across a range of tenures and to manage and reduce the use of temporary accommodation
Parenting Strategy	To ensure that all parents are able to receive the information, services and support that will help them to care for their children and equipping them with the skills they need to ensure that their children have the best possible life chances and are healthy and safe
Leicester Inter-Agency Domestic Violence Strategy	All

Performance Indicators

- Reduce repeat presentations at MARAC within 12 month period
- People moving on in a planned way
- · People establishing/ maintaining independent living
- Improve outcomes for particular vulnerable groups of children and young people around social, emotional and behavioural difficulties

5. SERVICES AND ACTIVITIES TO BE DELIVERED

We welcome innovation in the methods for providing this service. Whilst allowing for innovative ways to deliver this service, activity must include:

Referral:

- Referrals received through Leicester Domestic Violence Specialist Services: Family; Victim or Perpetrator
- Use of unique reference code as provided by victim, family or perpetrator service, to follow through all contact

Activities:

- Housing needs assessment
- Sanctuary type scheme
- Alternative accommodation for the perpetrator
- Emergency accommodation
- Supported accommodation
- Women only accommodation
- Accommodation options for those with pets
- Accommodation options for male victims
- Accommodation options for those with or without adult and child dependents
- Long term accommodation solutions

Service Delivery:

- Prompt liaison with local authority housing teams to support with homelessness, transfer or move on as appropriate
- Use of MODUS case management
- Close joint working with all other specialist domestic violence services in Leicester who will provide emotional support around domestic violence

The outcomes sought are as detailed in section 8a

6. TARGET GROUPS OR AREAS FOR THE SERVICE

The service is for anyone affected by domestic violence with or without children, currently or intending to live or work in Leicester or supporting someone in that position. 'Affected by domestic violence' includes those who have experienced domestic violence in the past or who are currently suffering from, fleeing or otherwise affected by domestic violence (as in friend, neighbour or family member, including concern about own behaviour). Domestic violence is not restricted to physical violence or criminal record and is defined as the:

'Misuse of power based on a range of control mechanisms which can include physical, sexual, psychological, social or economic abuse of an individual by a partner, ex-partner, carer or one or more family member aged 16 or over in an existing or previous domestic relationship. This is across age, gender, sexual orientation, religion or belief, ethnicity, disability, HIV status, class or location. This includes honour based violence, forced marriage and female genital mutilation.'

It is citywide, although there are historically higher and lower areas of reporting to Police, which may require different interventions.

The service needs to give specific regard to generally under- represented groups such as:

- Those aged over 60 years
- Male victims
- Those aged 16-25 years
- Those from black, minority ethnic and refugee communities
- Those with no recourse to public funds
- Those identifying as disabled
- Those identifying as Gay, Lesbian, Bisexual or Transgender
- Those whose preferred language may not be English

7. ENVIRONMENTAL SUSTAINABILITY, EQUALITIES AND OTHER IMPACTS

Those designing the service should be able to show consideration of:

- Reducing energy consumption
- Reducing emissions from transport
- Reducing waste
- Promoting local sourcing
- Community cohesion
- Equality

8. PERFORMANCE MEASURES FOR THE SERVICE			
Outcomes			
Outcome	Target 2012-13	Target 2013-14	Supporting Evidence (examples of how this could be measured)

Victim feels safer at home		line to be	% improvement		take, review and exit
		/3/13	to be	a	556221116111
			negotiated		
Timely move on where there	Baseline to		%		
has been disruption to own	be		improvement		
home		ertainable	to be		
Victim has increased	75%	31/3/13	negotiated %		
confidence in independent	1070	,	improvement		
living			to be		
	<u> </u>		negotiated		
Maintained independent living		eline to	%		
	be	ertainable	improvement to be		
		31/3/13	negotiated		
Moved on to independent		eline to	%		
living	be		improvement		
		ertainable	to be		
		31/3/13	negotiated		
Victims satisfied with support	85%	b	%		
offered in relation to			improvement to be		
accommodation options			negotiated		
Housing options for those	Bas	eline to	%	30	60' appraisal
experiencing domestic	be		improvement		
violence are managed	ascertainable		to be		
appropriately	by 3	31/3/13	negotiated		
Outputs					
Output			umber 2012-		Supporting
Number of referrals		143			Evidence
Number of cases opened					
Number of own homes secured					
Number of perpetrators found					
alternative accommodation					
Number of homelessness					
applications					
Number of housing transfers					
Number of private rentals secured					
Number of cases closed					
Number of temporary support					
accommodation placements					
	secured				
Number of repeat referrals					
Number of other housing solution	วทร				
secured (detail)					

³ To be proposed by the Tenderer in their submission (section 6)

9. Milestones Activity/Action By when Related Output/Outcome

In the tender submission, all potential providers are asked to produce a delivery plan with key milestones for when the outputs and outcomes will be achieved

10. Location/Availability/Accessibility of Service

The services should be provided in a manner which is accessible to anyone within Leicester. Location and accessibility should take the safety of staff, volunteers and service users into account. Availability should take into account knowledge around the 'golden hour' of intervention and suitable holiday and 'out of office' hours cover.

11. Partnership Arrangements

The service needs to work in close partnership with all of the domestic violence specialist services in the city and county, together with nationally recognised organisations with specialisms within domestic violence.

It is also key that positive working relationships are developed and sustained with other agencies, including:

- Social care and safeguarding, LCC (adults and children)
- Family support workers and childcare staff, LCC
- Police domestic abuse investigation officers, referral desk staff, MARAC Coordinator, LPU Sergeants
- Housing Options, LCC
- Housing Management, LCC
- Leicestershire & Rutland Probation Trust
- Public Health, LCC
- Family Intervention Projects
- Youth Offending Service, LCC
- Leicestershire Fire and Rescue Service
- Regional Equality & Diversity Partnership
- Her Majesty's Court and Tribunals Service
- Crown Prosecution Service

12. CONTRACT VALUE

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13. Timescales/Period of Contract

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Performance Report	Quarterly	Update on all outputs and outcomes against targets, including milestones and agreed data monitoring set that includes housing tenure at entry and exit, interventions, demographics and outcomes.	
Finance Report	Quarterly	Detail on actual spend against projections and projections for subsequent quarter, with narrative to explain any diversion and any emerging issues	
Unannounced	Once in any 18	Case file audit	
visit	month period	Access to staff and client files	
		Access to service users with their permission	
Service User Accountability Report	Annually	To note all actions taken to secure service user involvement and feedback and any actions arising from this, to include any comments or complaints from service users	
360 degree appraisal	18 months	Questionnaire from contract officer to stakeholders, including staff and service users, to ask about effectiveness and overall quality of the service	

15. QUALITY STANDARDS (see also section 4: conditions of contract)

- Training and support mechanisms for staff and volunteers
- Safe Network Standards, NSPCC 2012
- National Occupational Standards for Preventing and Tackling Domestic and Sexual Abuse (2009) Skills for Justice
- Service user accountability
- Voluntary and community organisations to be working or have attained PQASSO

- Information sharing agreement for domestic violence data (personal and aggregate)
- Inter-agency protocols (including Specialist Domestic Violence Court; Multi-Agency Risk Assessment Conference Operating Protocol; Independent Domestic Violence Advisor Protocol), including those currently in place and any others ratified by the Domestic Violence Delivery Group during the lifetime of the service

16. COMMISSIONING OFFICER DETAILS

Daxa Pancholi Head of Community Safety/ Partnership Manager 0116 252 8634

•	Lot/Service	 LOT 3: Domestic Violence Victim & Survivor Service
• Lead	Commissioner	Leicester City Council
•	Period	• 1 st August 2012 – 31 st March 2015

1. BRIEF SUMMARY OF SERVICE

To provide a Freephone helpline service in Leicester for anyone affected by domestic violence, including weekend, bank holiday and evening cover. To offer call back and telephone counselling options and to provide a clear role for third party reporting and support. To be the main referral point for those seeking support and information regarding domestic violence in Leicester and offer support in a holistic and integrated manner.

To provide outreach support on an individual and group basis to men and women in Leicester aged over 16 who have suffered domestic violence. To seek early intervention opportunities and to work with the Safe Home service to assist with move on and resettlement following any disruption caused by the domestic violence.

To provide an accredited Independent Domestic Violence Advisor (IDVA) service to men and women in Leicester aged over 16 who have been assessed as at high risk of homicide or serious injury via CAADA DASH. To represent the victims voice at the MARAC (where the local threshold is reached) and co-ordinate the MARAC action plan.

2. BACKGROUND AND CONTEXT OF SERVICE

Practitioners and general members of the public make use of domestic violence helpline and support services both locally and nationally. It is important that people get help at the earliest possible opportunity. Local consultation showed that people want a Freephone number to access support, and one that is free from mobile phones. Those affected by domestic violence are likely to experience housing issues as they do not feel safe in their own home, health issues due to the on-going and possibly escalating stress and violence and wider issues relating to their finances, parenting, immigration status, employment and community engagement. Around 10% of all victims of domestic violence are thought to be at high risk of homicide or serious injury. Independent Domestic Violence Advisors work with this highest level of risk. Other support workers cover all levels of risk where there is domestic violence.

3. SPECIFIC AIMS AND OBJECTIVES OF THE SERVICE

Aim: To provide appropriate and timely support, information and practical assistance to anyone who has suffered from domestic violence

Objectives:

- To provide an avenue and referral pathway for third party and self-reporting
- To establish a range of access gateways for support regarding domestic violence
- To provide interventions across the range of risk levels and tiers of need
- To meet short and longer term support needs through best use of resources

4. STRATEGIC AIMS AND PRIORITIES

Note: The service provider will not be responsible for reporting progress against the priorities and indicators below. The performance measures described in Section 8 below will be used as indicators of overall 'direction of travel', and as specific measures of service effectiveness.

Link to corporate priorities	
Corporate Plan 2011/12	Make Leicester a centre for excellence
	Improving children's lives
	Reducing inequalities
	Reducing health inequalities
	Improving the economy
Children and Young People's Plan 2009-14	Priority 1: Safeguard and Promote Welfare of all vulnerable children and young people
	Priority 2: Improve children's health and reduce the gap between the most and least deprived
	 Priority 3 Raise achievement in Leicester to national averages and higher, and narrow the gap between the lowest achievers and other children.
	 Priority 4 Develop an integrated children's workforce that 'thinks family' and intervenes early to narrow the gap between vulnerable and other children.
	Priority 6 Improve outcomes for particularly vulnerable groups of children and young people: looked after Children, children and young people with special educational needs/learning difficulties and/or disabilities, young offenders and children and young people who are carers for others
Homelessness Strategy	To prevent homelessness and to tackle the wider causes of homelessness
	To secure accommodation for homeless people across a range of tenures and to manage and reduce the use of temporary accommodation
Parenting Strategy	• To ensure that all parents are able to receive the information, services and support that will help them to care for their children and equipping them with the skills they need to ensure that their children have the best possible life chances and are healthy and safe
Leicester Inter-Agency Domestic Violence Strategy	All
Performance Indicators	

- Reduce repeat presentations at MARAC within 12 month period
- People moving on in a planned way
- People establishing/ maintaining independent living
- Improve outcomes for particular vulnerable groups of children and young people around social, emotional and behavioural difficulties

5. SERVICES AND ACTIVITIES TO BE DELIVERED

We welcome innovation in the methods for providing this service. Whilst allowing for innovative ways to deliver this service, activity must include:

Referral:

- Self, third party and agency referral
- Allocation of unique reference code to progress through all contacts
- Provision of holiday and out of hours/emergency access to caseworkers
- Appropriate safeguarding identification, alert and risk management systems
- Referral to and from other local and national services as appropriate to need, including Family Service, Perpetrator Service and Safe Home Service
- Completion of DASH assessment

Activities:

- Co-location sites such as within NHS; Police; Education, Family Support Services
- Freephone contact number
- Co-ordinate, quality assure, promote and deliver domestic violence support groups across the city
- Element of women only; male; mixed provision as appropriate to level of need
- Timely intervention
- Staff drop in sessions in local communities
- Train and support of community champions network/ positive deviance groups or
- other such neighbourhood level intervention
- Telephone counselling
- Staff the Specialist Domestic Violence Court (SDVC) effectively
- Safety planning
- Participate in the CPS Scrutiny Panels for domestic violence cases
- Telephone support and information regarding domestic violence experience and options for increasing safety
- Provision and maintenance of web-site and information hub for all DV services, including groups in Leicester
- Manage a risk register for CAADA DASH high risk victims not reaching local MARAC threshold
- Support and liaison for those partners of local perpetrators on the Perpetrator Intervention Service Programme

Provision of domestic violence training to local statutory and voluntary partners

Service Delivery:

- Minimum of one member of staff supervising volunteers at all times
- A degree of in house, non-english, language provision relevant to local community
- Close joint work with other specialist domestic violence services in Leicester
- · Adoption of Insights monitoring scheme
- Provision of CAADA accredited (leading lights) IDVA service, with IDVAs supporting caseloads of 80-100 high risk victims a year
- Individual case management for repeat callers
- Offers evidence based interventions and builds the evidence base
- Use of MODUS case management and MARAC referral systems

The outcomes sought are as detailed in section 8a

6. TARGET GROUPS OR AREAS FOR THE SERVICE

The service is for anyone affected by domestic violence, with or without children, currently or intending to live or work in Leicester or supporting someone in that position. 'Affected by domestic violence' includes those who have experienced domestic violence in the past or who are currently suffering from, fleeing or otherwise affected by domestic violence (as in friend, neighbour or family member, including those concerned about their own behaviour). Domestic violence is not restricted to physical violence or criminal record and is defined as the:

'Misuse of power based on a range of control mechanisms which can include physical, sexual, psychological, social or economic abuse of an individual by a partner, ex-partner, carer or one or more family member aged 16 or over in an existing or previous domestic relationship. This is across age, gender, sexual orientation, religion or belief, ethnicity, disability, HIV status, class or location. This includes honour based violence, forced marriage and female genital mutilation.'

It is citywide, although there are historically higher and lower areas of reporting to Police, which may require different interventions.

The service needs to give specific regard to generally under- represented groups such as:

- Those aged over 60 years
- Male victims
- Those aged 16-25 years
- Those from black, minority ethnic and refugee communities
- Those with no recourse to public funds
- Those identifying as disabled
- Those identifying as Gay, Lesbian, Bisexual or Transgender

Those who	se preferred langua	.goayo. 20	.9	

7. ENVIRONMENTAL SUSTAINABILITY, EQUALITIES AND OTHER IMPACTS

Those designing the service should be able to show consideration of:

- Reducing energy consumption
- Reducing emissions from transport
- Reducing waste
- Promoting local sourcing
- Community cohesion
- Equality

8. PERFORMANCE MEASURES FOR THE SERVICE			
Outcome	Target 2012-13	Target 2013-14	Supporting Evidence (example of how this could be measured)
Service user feels safer following intervention	80%	% improvement to be negotiated	Insights service
Service user experience a reduction in domestic violence	65%	% improvement to be negotiated	Insights service
Service user experiences improved health and well being	75%	% improvement to be negotiated	Insights service

Comice weeks reflect the level	Dad	:4:	1	Inciabto comico
Service users reflect the local	Positive		%	Insights service
community as estimated to be effected by domestic violence	evidence		improvement	
enected by domestic violence			to be	
			negotiated	
Victims engage in support	70%		%	Insights service
			improvement	
			to be	
			negotiated	
Positive change brought to local	Pos	sitive		360' appraisal
practice and policy		dence	%	appraisar
processes and process			improvement	
			to be	
	_	***	negotiated	0001
Service users are clear what to		sitive	%	360' appraisal
expect from domestic violence specialist services	evid	dence	improvement	
Specialist services			to be	
			negotiated	
Service users feel positive		sitive	%	360' appraisal
about the referral process	evid	dence	improvement	
			to be	
			negotiated	
Local stakeholders feel positive	Positive			360' appraisal
about the referral process	evidence		%	σου αρριαίσαι
·			improvement	
			to be	
Comics is adopted to most	Docitive		negotiated	Annual comica veca
Service is adapted to meet identified service user needs	Positive evidence		%	Annual service user accountability report
luerilined service user needs	evid	Jence	improvement	accountability report
			to be	
			negotiated	
Stakeholders feel confident in	80%	6	%	360' appraisal
the expertise of staff			improvement	
			to be	
			negotiated	
Outputs				
•				
Output		*Targe	t Number	Supporting Evidence
Number of safety plans completed				
Number of intake forms completed				
Number of CAADA DASH				
assessments completed				
Number of MARAC referrals made				
Number of volunteers recruited (by				
all demographics)				
Number of staff training sessions held				
Number of staff supervision				
sessions				
Number of risk assessments				
İ				

1.6 1.20.2 0.41 6.62 6	
completed within 24hours of first	
contact	
Number of exit forms completed	
(specifycriminal justice and	
standard)	
,	
Number of people accessing the	
service (by all demographics)	
Number of volunteers trained	
Number of volunteer supervision	
sessions held	
Number of call backs	
Number of telephone support hours	
delivered	
Number of telephone counselling	
hours delivered	
Number of CAF (or recognised	
equivalent) submissions	
Number of repeat referrals	
Number of complaints received (
and number resolved)	
Number of court sessions attended	
(including SDVC)	
Number of 'out of hours' (not 9am-	
· ·	
5pm) interventions	

9. MILESTONES		
Activity/Action	By when	Related Output/Outcome
In the tender submission, all potential providers are asked to produce a delivery plan with		

In the tender submission, all potential providers are asked to produce a delivery plan with key milestones for when the outputs and outcomes will be achieved

10. LOCATION/AVAILABILITY/ACCESSIBILITY OF SERVICE

The services should be provided in a manner which is accessible to anyone within Leicester. Location and accessibility should take the safety of staff, volunteers and service users into account. Availability should take into account knowledge around the 'golden hour' of intervention and suitable holiday and 'out of office' hours cover.

11. PARTNERSHIP ARRANGEMENTS

The service needs to work in close partnership with all of the domestic violence specialist services in the city and county, together with nationally recognised organisations with specialisms within domestic violence.

It is also key that positive working relationships are developed and sustained with other agencies, including:

- Social care and safeguarding, LCC (adults and children)
- Family support workers and childcare staff, LCC
- Police domestic abuse investigation officers, referral desk staff, MARAC Coordinator, LPU Sergeants
- Housing Options, LCC
- Housing Management, LCC
- Leicestershire & Rutland Probation Trust
- Public Health, LCC
- Family Intervention Projects
- Youth Offending Service, LCC
- Leicestershire Fire and Rescue Service
- Regional Equality & Diversity Partnership
- Her Majesty's Court and Tribunals Service
- Crown Prosecution Service

12. CONTRACT VALUE

1/8/12 – 31/3/13: £305,201 1/4/13 – 31/3/14: £423,000 1/4/14 – 31/3/15: £393,500

Total: £1,121,70.00

13. TIMESCALES/PERIOD OF CONTRACT

1st August 2012 – 31st March 2015.

14. MONITORING AND RECORDING ARRANGEMENTS

What	Frequency	Arrangement
Equality Report	Quarterly	Report to note demographics of staff team, volunteers and clients; live equality impact action plan detailing issues identified and actions taken to remedy. All protected characteristics to be monitored, as defined in Equality Act 2010
Performance Report	Quarterly	Update on all outputs and outcomes against targets, including milestones
Finance Report	Quarterly	Detail on actual spend against projections and projections for subsequent quarter, with narrative to explain any diversion and any emerging issues
CAADA INSIGHT Service	Monthly submission	CAADA INSIGHTS forms at intake and exit, to be returned monthly for all service users. This will provide information and data around referrals and referral routes, engagement with the service, demographics, children, CYPS involvement, vulnerability issues including alcohol and drugs, profiles and history, client outcomes, level of risk looking at reductions in risk and improvement to safety, interventions, outcomes and data quality
Unannounced	Once in any	Case file audit
visit	18 month	Access to staff and client files
	period	Access to service users with their permission
Service User Accountability Report	Annually	To note all actions taken to secure service user involvement and feedback and any actions arising from this, to include any comments or complaints from service users
360 degree appraisal	18 months	Questionnaire from contract officer to stakeholders, including staff and service users, to ask about effectiveness and overall quality of the service

15. QUALITY STANDARDS (see also section 4: Conditions of Contract)

- Training and support mechanisms for staff and volunteers
- Safe Network Standards, NSPCC 2012
- Rape Crisis National Service Standards 2012
- National Occupational Standards for Preventing and Tackling Domestic and Sexual

Abuse (2009) Skills for Justice

- National Occupational Standards for Drug and Alcohol (2002), Skills for Justice
- Emerging NICE guidelines on domestic violence (expected 2014)
- Service user accountability
- Voluntary and community organisations to be working or have attained PQASSO
- Information sharing agreement for domestic violence data (personal and aggregate)
- Inter-agency protocols (including Specialist Domestic Violence Court; Multi-Agency Risk Assessment Conference Operating Protocol; Independent Domestic Violence Advisor Protocol), including those currently in place and any others ratified by the Domestic Violence Delivery Group
- CAADA Leading Lights for IDVA Service
- Respect Accreditation for Perpetrator Programme

16. COMMISSIONING OFFICER DETAILS

Daxa Pancholi Head of Community Safety/ Partnership Manager 0116 252 8634

•	Lot/Service	 LOT 4: Domestic Violence Perpetrator Intervention
• Lead	Commissioner	Leicester City Council
•	Period	• 1 st August 2012 – 31 st March 2015

1. BRIEF SUMMARY OF SERVICE

To deliver an accredited (Respect) perpetrator group programme and evidence based one to one interventions for those men and women wishing to change their abusive behaviour. To hold perpetrators to account whilst supporting them to change and sustain their own motivation to change. To identify current or previous partners and children and to liaise with them throughout process. To tackle all elements of abusive behaviour and hold the safety of victim and children paramount.

2. BACKGROUND AND CONTEXT OF SERVICE

There has not been a self-referral facility for non-court mandated perpetrator work for several years in Leicester. Nationally and internationally there has been an increase in the evidence base for their effectiveness in reducing abuse. The Strength to Change project in Hull is showing some very positive outcomes for its work with perpetrators. Some perpetrators can repeat their abusive behaviour in a number of relationships, creating a string of damage. Many never come to the attention of the criminal justice system. To offer a holistic response to domestic violence, support needs to be offered to those who are motivated to change their abusive behaviour and such a service must work closely with victim and family services. See 'Domestic violence perpetrators: working with the cause of the problem' respect 2012.

3. AIMS AND OBJECTIVES OF THE SERVICE

Aim: To engage and motivate those perpetrating domestic violence to achieve a reduction in abusive behaviour

Objectives:

- To engage perpetrators of domestic violence on an accredited group programme
- To motivate perpetrators of domestic violence to accept accountability for their behaviour
- To challenge minimisation, denial and manipulation of perpetrators
- To deliver strengths based work

4. STRATEGIC AIMS AND PRIORITIES

Note: The service provider will not be responsible for reporting progress against the priorities and indicators below. The performance measures described in Section 8 below will be used as indicators of overall 'direction of travel', and as specific measures of service effectiveness.

Link to corporate priorities

Corporate Plan 2011/12			
Corporate Flair 2011/12	Make Leicester a centre for excellence		
	Improving children's lives		
	Reducing inequalities		
	Reducing health inequalities		
	Improving the economy		
Children and Young People's Plan 2009-14	 Priority 1: Safeguard and Promote Welfare of all vulnerable children and young people 		
	 Priority 2: Improve children's health and reduce the gap between the most and least deprived 		
	 Priority 3 Raise achievement in Leicester to national averages and higher, and narrow the gap between the lowest achievers and other children. 		
	 Priority 4 Develop an integrated children's workforce that 'thinks family' and intervenes early to narrow the gap between vulnerable and other children. 		
	 Priority 6 Improve outcomes for particularly vulnerable groups of children and young people: looked after Children, children and young people with special educational needs/learning difficulties and/or disabilities, young offenders and children and young people who are carers for others 		
Homelessness Strategy	 To prevent homelessness and to tackle the wider causes of homelessness 		
	 To secure accommodation for homeless people across a range of tenures and to manage and reduce the use of temporary accommodation 		
Parenting Strategy	To ensure that all parents are able to receive the information, services and support that will help them to care for their children and equipping them with the skills they need to ensure that their children have the best possible life chances and are healthy and safe		
Leicester Inter-Agency Domestic Violence Strategy	All		
Performance Indicators	Performance Indicators		
Reduce repeat preser	ntations at MARAC within 12 month period		
People moving on in a	a planned way		
People establishing/ r	naintaining independent living		
 Improve outcomes for particular vulnerable groups of children and young people around social, emotional and behavioural difficulties 			

5. SERVICES AND ACTIVITIES TO BE DELIVERED

We welcome innovation in the methods for providing this service. Whilst allowing for innovative ways to deliver this service, activity must include:

Referral:

- Self or agency referral
- Referral to and from other appropriate services, including Safe Home Service

Activities:

- Respect accredited, or Strength to Change franchise, perpetrator group programme (at least 26 weeks in duration)
- Integrated partner support through working with the local domestic violence victim service
- Improve awareness amongst perpetrators of the impact of the domestic violence on children and young people, and work to improve parenting skills and create space for children and young people to be heard
- Awareness raising, education and skills development amongst local community members and practitioners
- Work with male and female perpetrators in single sex groups or individually
- Engage men and women in changing their behaviour
- Assessment, advice and information relating to perpetration of domestic violence
- Promote positive, healthy relationships and role models
- Use of an appropriate case management system that can detail outcomes, such as REDAMOS or another suitable equivalent

Service Delivery:

- Pro-active inter-agency working
- A degree of in house, non-english, language provision relevant to local community
- Encourages self-disclosure of any incidents
- Involves proactive inter-agency working
- Liaison with integrated offender management teams
- Close joint work with other specialist domestic violence services in Leicester and national good practice models regarding perpetrators of domestic violence

The outcomes sought are as detailed in section 8a

6. TARGET GROUPS OR AREAS FOR THE SERVICE

The service is for anyone affected by domestic violence, with or without children, currently or intending to live or work in Leicester or supporting someone in that position. 'Affected by domestic violence' includes those who have experienced domestic violence in the past or who are currently suffering from, fleeing or otherwise affected by domestic violence (as in friend, neighbour or family member, including those concerned about their own behaviour). Domestic violence is not restricted to physical violence or criminal record and is defined as the:

'Misuse of power based on a range of control mechanisms which can include physical, sexual, psychological, social or economic abuse of an individual by a partner, ex-partner, carer or one or more family member aged 16 or over in an existing or previous domestic relationship. This is across age, gender, sexual orientation, religion or belief, ethnicity, disability, HIV status, class or location. This includes honour based violence, forced marriage and female genital mutilation.'

It is citywide, although there are historically higher and lower areas of reporting to Police, which may require different interventions.

The service needs to give specific regard to generally under- represented groups such as:

- Those aged over 60 years
- Male victims
- Those aged 16-25 years
- Those from black, minority ethnic and refugee communities
- Those with no recourse to public funds
- Those identifying as disabled
- Those identifying as Gay, Lesbian, Bisexual or Transgender
- Those whose preferred language may not be English

7. ENVIRONMENTAL SUSTAINABILITY, EQUALITIES AND OTHER IMPACTS

Those designing the service should be able to show consideration of:

- Reducing energy consumption
- · Reducing emissions from transport
- · Reducing waste
- Promoting local sourcing
- Community cohesion
- Equality

8. PERFORMANCE MEASURES FOR THE SERVICE Outcomes							
Perpetrators self-refer for help to change behaviour	50	To be determined	Intake forms				
Reduction in domestic violence	Baseline to be established by 31/3/13	To be determined					

Perpetrators gain insight into	65%	6	To be		
own behaviour, causes and			determined		
impact			dotominod		
Perpetrators are motivated to	65%	6	To be	Intake, review and exit forms	
change			determined		
Increased local knowledge on	60%	6	To be	360' appraisal	
what works in terms of DV		determined			
perpetrator work					
Information is exchanged	70%		To be	360'appraisal	
appropriately to increase safety			determined		
of all			acterminea		
Perpetrators engage with group	65%	6	To be		
programme and complete			determined		
Outputs	ı				
Output	Targe		Number4	Supporting Evidence	
Number of referrals received					
Number of perpetrators starting					
groups					
Number of perpetrators finishing					
groups					
Number of groups completed					
Number of groups started					
Number of one to one sessions					
Number of pre-group assessmen					
Number of multi-agency meetings					
attended to discuss client					
Number of pre-group contacts					
Number of repeat referrals					
Number of repeat incidents of DV	′				
Number of referrals made					
Number of cases opened					
Number of complaints received (a	and				
number resolved)					
Number of cases closed					
Number of training sessions					
delivered to local practitioners or					
public (specify)					
Number of community events hel	d				

9. MILESTONES Activity/Action By when Related Output/Outcome In the tender submission, all potential providers are asked to produce a delivery plan with key milestones for when the outputs and outcomes will be achieved

⁴ To be proposed by Tenderer in their submission (see section 6)

10. LOCATION OF THE SERVICE

The services should be provided in a manner which is accessible to anyone within Leicester. Location and accessibility should take the safety of staff, volunteers and service users into account. Availability should take into account knowledge around the 'golden hour' of intervention and suitable holiday and 'out of office' hours cover.

11. PARTNERSHIP ARRANGEMENTS

The service needs to work in close partnership with all of the domestic violence specialist services in the city and county, together with nationally recognised organisations with specialisms within domestic violence.

It is also key that positive working relationships are developed and sustained with other agencies, including:

- Social care and safeguarding, LCC (adults and children)
- Integrated Offender Management Teams
- Parenting support workers and childcare staff, LCC
- Police domestic abuse investigation officers, referral desk staff, MARAC Coordinator, LPU Sergeants
- Housing Options, LCC
- Housing Management, LCC
- Leicestershire & Rutland Probation Trust
- Public Health, LCC
- Family Intervention Projects
- Youth Offending Service, LCC
- Leicestershire Fire and Rescue Service
- Regional Equality & Diversity Partnership
- Her Majesty's Court and Tribunals Service
- Crown Prosecution Service

12. CONTRACT VALUE

1/8/12 - 31/3/13: £122,081 1/4/13 - 31/3/14: £169,200 1/4/14 - 31/3/15: £157,400

Total: £448,681.00

13. TIMESCALE AND PERIOD OF CONTRACT

1st August 2012 – 31st March 2015.

14. MONITORING AND RECORDING ARRANGEMENTS					
What	Frequency	Arrangement			
Equality Report	Quarterly	Report to note demographics of staff team, volunteers and clients; live equality impact action plan detailing issues identified and actions taken to remedy. All protected characteristics to be monitored, as defined in Equality Act 2010			
Performance Report	Quarterly	Update on all outputs and outcomes against targets, including milestones and agreed data monitoring set to include demographics, interventions, outcomes, criminal and civil justice system involvement, needs and family circumstance			
Finance Report	Quarterly	Detail on actual spend against projections and projections for subsequent quarter, with narrative to explain any diversion and any emerging issues			
Unannounced visit	Once in any 18 month period	Case file audit			
		Access to staff and client files			
		Access to service users with their permission			
Service User Accountability Report	Annually	To note all actions taken to secure service user involvement and feedback and any actions arising from this, to include any comments or complaints from service users			
360 degree appraisal	18 months	Questionnaire from contract officer to stakeholders, including staff and service users, to ask about effectiveness and overall quality of the service			

15. QUALITY STANDARDS

- Training and support mechanisms for staff and volunteers
- Expected skills levels of staff
- Emerging NICE guidelines on domestic violence (expected 2014)
- Service user accountability
- Voluntary and community organisations to be working or have attained PQASSO
- Information sharing agreement for domestic violence data (personal and aggregate)
- Inter-agency protocols (including Specialist Domestic Violence Court; Multi-Agency Risk Assessment Conference Operating Protocol; Independent Domestic Violence Advisor Protocol), including those currently in place and any others ratified by the Domestic Violence Delivery Group
- Respect Accreditation for Perpetrator Programme

16. COMMISSIONING OFFICER DETAILS

Daxa Pancholi Head of Community Safety/ Partnership Manager 0116 252 8634